CR 2002/34 - Income tax: Approved Early Retirement Scheme - South Australian Water Corporation

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Class Ruling

Income tax: Approved Early Retirement Scheme - South Australian Water Corporation

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Preamble

The number, subject heading, and the What this Ruling is about (including Tax law(s), Class of persons and Qualifications sections), Date of effect, Withdrawal, Arrangement and Ruling parts of this document are a 'public ruling' in terms of Part IVAAA of the Taxation Administration Act 1953. CR 2001/1 explains Class Rulings and Taxation Rulings TR 92/1 and TR 97/16 together explain when a Ruling is a public ruling and how it is binding on the Commissioner.

What this Class Ruling is about

- 1. This Ruling sets out the Commissioner's opinion on the way in which the 'tax law(s)' identified below apply to the defined class of persons, who take part in the arrangement to which this Ruling relates.
- 2. Broadly, this Ruling approves the particular early retirement scheme and acknowledges the availability of tax concessions for persons receiving payments under the scheme. There are many conditions attached to this Ruling and readers should be careful to ensure that these conditions are met before relying on this Ruling.

Tax law(s)

3. The tax law dealt with in this Ruling is section 27E of the *Income Tax Assessment Act 1936* ('ITAA 1936').

Class of persons

- 4. The persons to whom this Ruling applies is all employees of the South Australian Water Corporation who have been declared surplus, and who receive a payment under the Targeted Voluntary Separation Package (TVSP) described below in paragraphs 13 to 29.
- 5. An employee is considered to be surplus when they become excess to requirements either as a result of contracting out initiatives or because their position is no longer required. They may either be redeployed or invited to request an offer of a separation package.

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Qualifications

- 6. The Commissioner makes this Ruling based on the precise arrangement identified in this Ruling.
- 7. The class of persons defined in this Ruling may rely on its contents provided the arrangement actually carried out is carried out in accordance with the arrangement described below at paragraphs 13 to 29 in this Ruling.
- 8. If the arrangement described in this Ruling is materially different from the arrangement that is actually carried out:
 - (a) this Ruling has no binding effect on the Commissioner because the arrangement entered into is not the arrangement on which the Commissioner has ruled; and
 - (b) this Ruling may be withdrawn or modified.
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10. A copy of this Ruling must be given to all employees eligible to participate in the approved early retirement scheme.

Date of effect

11. This Ruling applies from 1 July 2002 unless and until it is withdrawn (see paragraph 11 of this Ruling). However, this Ruling does not apply to taxpayers to the extent that it conflicts with the terms of settlement of a dispute agreed to before the date of issue of this Ruling (see paragraphs 21 to 22 of Taxation Ruling TR 92/20). Furthermore this Ruling applies to the extent that the relevant tax laws are not amended.

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Withdrawal

12. This Ruling is withdrawn and ceases to have effect after 30 June 2003. The Ruling continues to apply, in respect of the tax law(s) ruled upon, to all persons within the specified class who enter into the specified arrangement during the term of the Ruling. Thus, the Ruling continues to apply to those persons, even following its withdrawal, for arrangements entered into prior to withdrawal of the Ruling. This is subject to there being no change in the arrangement or in the persons' involvement in the arrangement.

Arrangement

The Scheme

- 13. The arrangement that is the subject of the Ruling is described below. This description is based on the following documents. These documents, or relevant parts of them, as the case may be, form part of and are to be read with this description. The relevant documents or parts of documents incorporated into this description of the arrangement are:
 - correspondence of 14 May 2002 from a representative of the South Australian Water Corporation; and
 - record of telephone conversation with a representative of the South Australian Water Corporation on 5 June 2002.
- 14. The South Australian Water Corporation is seeking the Commissioner of Taxation's approval to implement a Targeted Voluntary Separation Package (TVSP) as an early retirement scheme under section 27E of the ITAA 1936.
- 15. The scheme is offered to all employees of the South Australian Water Corporation who have been declared surplus.
- 16. An employee is declared surplus where they become excess to requirements either as a result of contracting out initiatives or because the position is no longer required. They may either be redeployed or invited to request an offer of a separation package.
- 17. Casual, fixed or defined term employees, and employees engaged by the South Australian Water Corporation from outside the South Australian Public Sector after 16 December 1999 are not eligible to participate in the scheme.
- 18. The scheme is designed to assist the South Australian Water Corporation in the management of employees declared excess to their

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business needs. The identified purpose is to ethically achieve a net workforce reduction.

- 19. Refusal by the South Australian Water Corporation of an employees offer to accept a TVSP is limited only to circumstances where the person's skills are essential to the ongoing operation of the South Australian Water Corporation.
- 20. The calculation of a TVSP is based on staged levels of payment depending on separation date and time spent by the employee pursuant to the redeployment policy:

TVSP entitlements detailed below are available to employees only for the periods of time (Stages) specified. Stage 1 entitlement commences immediately from when an employee is advised that they are 'surplus to requirements' and that a TVSP is available to them. All stages of entitlement are continuous and consecutive in operation.

- Stage 1: Where an employee accepts an offer of a TVSP within six (6) weeks of the South Australian Water
 Corporation notifying them that they are surplus to requirements and that a TVSP is available to them, and leaves their employment within that six (6) week period, the employee will be paid:
 - (i) \$10 000; and
 - (ii) a minimum further payment of eight (8) weeks pay plus three (3) weeks pay for each year of completed service to a maximum payout of 104 weeks pay.
- Stage 2: Where an employee is not entitled to a Stage 1 separation package but accepts a TVSP and leaves their employment within twenty (20) weeks of the South Australian Water Corporation initially notifying them that they are excess to requirements and that a TVSP is available to them, the employee will be paid a minimum payment of eight (8) weeks pay plus three (3) weeks pay for each completed year of service to a maximum payout of 104 weeks pay.
- Stage 3: Where an employee is not entitled to a Stage 1 or Stage 2 separation package, but accepts a TVSP and leaves their employment within fifty two (52) weeks of the South Australian Water Corporation initially notifying them that they are excess to requirements and that a TVSP is available to them, the employee will be paid a minimum payment of eight (8) weeks pay plus two (2) weeks pay for each completed year of service to a maximum payout of 104 weeks pay.

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The amount arrived at after applying the formula for the appropriate Stage is referred to as the 'separation package'.

Part-time employees

- 21. Where an employee has worked part-time for any period of at least one calender month at any stage during their 'years of service' (irrespective of whether there have been any breaks in service or not) their service is converted to 'Full-Time Equivalent Service' so as to take into account their part-time service. To calculate the TVSP payment, Full-Time Equivalent Service (expressed as a percentage of the employee's total years of service) is multiplied by the employee's full-time equivalent week's pay.
- 22. The following formula is used for Stage 1, Stage 2, and Stage 3 TVSPs:

$$(8 + [\alpha \times YS]) \times (FTES \times WP) = SP$$

where:

WP = Weeks Pay

YS = Years of Service

FTES = Full-Time Equivalent Service

SP = Separation package

 α = Number of weeks of pay for each completed

year of service according to the Stage to which

the employee has an entitlement

Payments made under the Scheme

- 23. For a payment made under the above mentioned scheme to qualify as an approved early retirement scheme payment, the following conditions must be met. Please note that any payment made under the scheme that does not satisfy these requirements is not covered by this Ruling.
- 24. The payment must be an eligible termination payment (ETP) made in relation to the employee in consequence of his or her employment being terminated under the approved early retirement scheme.
- 25. The payment must not be made from an eligible superannuation fund.
- 26. The payment must not be made in lieu of superannuation benefits.
- 27. The employee must terminate his or her employment before the earlier of:

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- age 65; or
- the date on which his or her employment would have necessarily terminated under the terms of employment because of the taxpayer attaining a certain age or completing a certain period of service.
- 28. Where the employee and the employer are not dealing with each other 'at arm's length' (for example, because they are related in some way), the payment does not exceed what would have been paid to the employee had they been dealing at arm's length.
- 29. At the termination time, there is no agreement in force between the employee and the employer or the employer and another person, to re-employ the employee after the date of termination.

Ruling

- 30. The Targeted Voluntary Separation Package offered by the South Australian Water Corporation is an approved early retirement scheme for the purposes of section 27E of the ITAA 1936.
- 31. Accordingly, so much of the eligible termination payment (ETP) as exceeds the amount of an ETP that could reasonably be expected to have been made in relation to the taxpayer if the termination of employment had occurred at the termination time otherwise than in accordance with the approved early retirement scheme, is an approved early retirement scheme payment in relation to the taxpayer.

Explanations

- 32. Where a scheme satisfies the requirements of section 27E of the ITAA 1936 that scheme will be an 'approved early retirement scheme.'
- 33. The Commissioner of Taxation (the Commissioner) has issued Taxation Ruling TR 94/12 titled: '*Income tax: approved early retirement scheme and bona fide redundancy payments*' which sets out guidelines on the application of section 27E.
- 34. Paragraph 14 of TR 94/12 states that:
 - 'Three conditions need to be satisfied for a scheme to qualify as an approved early retirement scheme. Those conditions are:
 - (i) the scheme must be offered to all employees within a class identified by the employer (paragraph 27E(1)(a));

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- (ii) the scheme must be entered into with a view to rationalising or re-organising the operations of the employer with an identified purpose in mind (paragraph 27E(1)(b)); and
- (iii) the scheme must be approved by the Commissioner prior to its implementation (paragraph 27E(1)(c)).'

1. The scheme must be offered to all employees within a class identified by the employer

- 35. In order to satisfy the first condition, the scheme must be offered to all employees within one of the categories specified in subparagraphs 27E(1)(a)(i) to (v).
- 36. The class of employees to whom the scheme is proposed to be offered is all employees of the South Australian Water Corporation who have been declared surplus.
- 37. This class of employees does not come within any subparagraphs 27E(1)(a)(i) to (iv), therefore it must be considered under subparagraph 27E(1)(a)(v), namely, all employees of the employer who constitute a class of employees approved by the Commissioner for the purposes of this paragraph. In approving this class of employees the Commissioner has considered the nature of the rationalisation or re-organisation of the operations of the employer. It is therefore considered that these employees meet the requirements of an approved class of employees for the purposes of subparagraph 27E(1)(a)(v).
- 38. It is noted, however, that the South Australian Water Corporation retains a limited right of veto to be applied to applications by key personnel who cannot be readily be replaced and whose loss would impair the efficiency of the South Australian Water Corporation's business operations. The limitation of the scheme in this way is acceptable to the Commissioner.

2. The scheme must be entered into with a view to rationalising or re-organising the operations of the employer with an identified purpose in mind

- 39. The proposed scheme must be implemented by the employer with a view to rationalising or re-organising the operations of the employer by means of one or more of the objectives set out in subparagraphs 27E(1)(b)(i) to (vi).
- 40. Paragraph 18describes the nature of the rationalisation or re-organisation of the South Australian Water Corporation's operations. In approving the objectives of the scheme, although the

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nature of the rationalisation or re-organisation of the employer's operations does not fit within one of the specific objectives identified in subparagraphs 27E(1)(b)(i) to (v), the Commissioner has had regard to the fact that the re-organisation is being implemented with a view to a restructuring of the work force or operations of the employer. It is therefore considered that the scheme is to be implemented by the employer with a view to rationalising or re-organising the operations of the employer for the purposes of subparagraph 27E(1)(b)(vi).

3. The scheme must be approved by the Commissioner prior to its implementation

- 41. The scheme is proposed to operate for a period from 1 July 2002 to 30 June 2003. Approval will be granted prior to implementation therefore the third condition is satisfied.
- 42. The scheme will be in operation for twelve months which is within the period recommended in TR 94/12.

Other relevant information

- 43. Under section 27E, so much of the payment received by a taxpayer under the approved early retirement scheme, that exceeds the amount that would ordinarily have been received on voluntary resignation or retirement is an approved early retirement scheme payment.
- 44. It should be noted that, in order for a payment to qualify as an approved early retirement scheme payment, it must also satisfy the following requirements (as set out in subsections 27E(4) and (5) of the Act):
 - the payment must be an eligible termination payment (ETP) made in relation to the taxpayer in consequence of the taxpayer's employment being terminated under an approved early retirement scheme;
 - the payment must not be from an eligible superannuation fund;
 - the payment must not be made in lieu of superannuation benefits;
 - if the taxpayer and the employer are not dealing with each other at arm's length (for example, because they are related in some way) the payment does not exceed what would have been paid to the taxpayer had they been dealing at arm's length;
 - the date of termination was before age 65 or such earlier date on which the taxpayer's employment would

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necessarily have had to terminate under the terms of employment because of the taxpayer attaining a certain age or completing a certain period of service, whichever occurs first; and

- there was no agreement at the date of termination between the taxpayer and the employer, or the employer and another person to re-employ the taxpayer after the date of termination.
- 45. The term 'agreement' is defined in subsection 27A(1) as meaning 'any agreement, arrangement or understanding whether formal or informal, whether express or implied and whether or not enforceable, or intended to be enforceable by legal proceedings.'
- 46. An approved early retirement scheme payment made on or after 1 July 1994 that falls within the specified limit will be exempt from income tax and called the 'tax-free amount'.
- 47. For the year ended 30 June 2003, the tax-free amount is limited to \$5,623 plus \$2,812 for each whole year of completed employment service to which the approved early retirement scheme payment relates. Please note that 6 months, 8 months or even 11 months do not count as a whole year for the purposes of this calculation.
- 48. The following payment qualifies as an approved early retirement scheme payment:
 - the amount received on termination calculated in accordance with paragraphs 20 to 22.
- 49. The total of the payments in the previous paragraph will be measured against the limit calculated in accordance with paragraph 47 to determine the 'tax-free amount'.
- 50. The tax-free amount will:
 - not be an ETP;
 - not be able to be rolled-over;
 - not include any amount from a superannuation fund or paid in lieu of a superannuation benefit; and
 - not count towards the recipient's Reasonable Benefit Limit.
- 51. Any payment in excess of this limit will be an ordinary ETP and split up into the pre-July 83 and post-June 83 (untaxed element) components. This ETP can be rolled-over.
- 52. It should be noted that the amount of an approved early retirement scheme payment that is over the tax-free amount may be

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subject to the provisions of the superannuation surcharge legislation, whether it is taken in cash or rolled-over.

Detailed contents list

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Commissioner of Taxation

26 June 2002

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Not previously issued in draft form

Related Rulings/Determinations: CR 2001/1; TR 92/1; TR92/20; TR 97/16; TR 94/12

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Subject references: - ITAA 1936 27E(1)(a)(ii) - approved early retirement scheme - ITAA 1936 27E(1)(a)(iii) payments - ITAA 1936 27E(1)(a)(iv) - eligible termination payments - ITAA 1936 27E(1)(a)(v) - eligible termination payments - ITAA 1936 27E(1)(b)(i) components - ITAA 1936 27E(1)(b)(ii) - ITAA 1936 27E(1)(b)(iii) Legislative references: - ITAA 1936 27E(1)(b)(iv) - TAA 1953 Pt IVAAA - ITAA 1936 27E(1)(b)(v) - ITAA 1936 27A(1) - ITAA 1936 27E(1)(b)(vi) - ITAA 1936 27E - ITAA 1936 27E(4) - ITAA 1936 27E(5) - ITAA 1936 27E(1)(a) - ITAA 1936 27E(1)(b) - Copyright Act 1968 - ITAA 1936 27E(1)(c)

ATO References

- ITAA 1936 27E(1)(a)(i)

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