CR 2012/118 - Income tax: early retirement scheme - University of Tasmania

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Class Ruling

Income tax: early retirement scheme – University of Tasmania

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This publication provides you with the following level of protection:

This publication (excluding appendixes) is a public ruling for the purposes of the *Taxation Administration Act 1953*.

A public ruling is an expression of the Commissioner's opinion about the way in which a relevant provision applies, or would apply, to entities generally or to a class of entities in relation to a particular scheme or a class of schemes.

If you rely on this ruling, the Commissioner must apply the law to you in the way set out in the ruling (unless the Commissioner is satisfied that the ruling is incorrect and disadvantages you, in which case the law may be applied to you in a way that is more favourable for you – provided the Commissioner is not prevented from doing so by a time limit imposed by the law). You will be protected from having to pay any underpaid tax, penalty or interest in respect of the matters covered by this ruling if it turns out that it does not correctly state how the relevant provision applies to you.

What this Ruling is about

1. This Ruling sets out the Commissioner's opinion on the way in which the relevant provision(s) identified below apply to the defined class of entities, who take part in the scheme to which this Ruling relates.

Relevant provision(s)

- 2. The relevant provisions dealt with this Ruling are:
 - section 83-170 of the Income Tax Assessment Act 1997 (ITAA1997); and
 - section 83-180 of the ITAA 1997.

All legislative references are to the ITAA1997 unless otherwise indicated.

Class of entities

3. The class of entities to which this Ruling applies are those employees of University of Tasmania who receive a payment under the scheme described in paragraphs 10 to 23 of this Ruling.

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Qualifications

- 4. The Commissioner makes this Ruling based on the precise scheme identified in this Ruling.
- 5. The class of entities defined in this Ruling may rely on its contents provided the scheme actually carried out is carried out in accordance with the scheme described in paragraphs 10 to 23 of this Ruling.
- 6. If the scheme actually carried out is materially different from the scheme that is described in this Ruling, then:
 - this Ruling has no binding effect on the Commissioner because the scheme entered into is not the scheme on which the Commissioner has ruled; and
 - this Ruling may be withdrawn or modified.
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Date of effect

8. This Ruling applies from 19 December 2012 to 31 December 2013. The Ruling continues to apply after 31 December 2013 to all entities within the specified class who entered into the specified scheme during the term of the Ruling. However, this Ruling will not apply to taxpayers to the extent that it conflicts with the terms of a settlement of a dispute agreed to before the date of issue of this Ruling (see paragraphs 75 and 76 of Taxation Ruling TR2006/10).

Scheme

- 9. The following description of the scheme is based on information provided by the applicant.
- 10. The University of Tasmania (UTAS) is seeking approval for an early retirement scheme.

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- 11. UTAS is seeking to offer an early retirement scheme (the Scheme) to certain eligible employees. The relevant employees are academic staff employed by UTAS.
- 12. In early 2012, UTAS launched its 2012 to 2022 strategic plan, 'Open to Talent: Strategic Plan 2012 onwards' (Strategic Plan). To enable the achievement of the Strategic Plan, UTAS identified a need to refresh its academic staff profile to better reflect its research and teaching performance aspirations as well as to review the delivery of professional services across the University. As a consequence, UTAS completed a review of both its professional services model and academic staff profile. The Scheme applies only to the academic staff.
- 13. The Strategic Plan will allow academic staff to aspire to and attain high levels of achievement, informed by international standards and expectations, and at least comparable with the strongest performers in the best Australian universities.
- 14. A key aspect of UTAS's strategic plan is to further improve its teaching and research performance. This process will involve individual discussions with academic staff to align their personal career aspirations with those of the University. The University seeks to offer staff the opportunity to leave the University with financial support should these aspirations not be aligned.
- 15. The class of employees to whom this Scheme applies is UTAS academic staff who meet all the following criteria:
 - Employed as continuing UTAS Academic staff and have neither resigned prior to the date of invitation nor accepted a voluntary redundancy payment;
 - Not casual employees or fixed term employees with less than six years' continuous employment;
 - Not currently or recently a member of the Senior Management Team. For the purposes of the Scheme, the Senior Management Team is defined as an academic employed as a Dean of Faculty or Head of Institute or a member of the Senior Executive (which consists of the Vice Chancellor, Provost, Deputy Vice Chancellors and the Chief Operating Officer) either currently or in the immediate past three years;
 - Not currently research active as a Principal Research Investigator on a competitive research grant valued at more than \$20,000;
 - Not currently have an active worker's compensation claim where there is payment made for loss of income, that is, weekly payments/income maintenance; and
 - Not under investigation for allegations of misconduct.

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- 16. The Scheme will not apply to academic staff at any level of classification if:
 - 1. the employee has a formal arrangement that will result in their employment at UTAS naturally ceasing on or before 31 December 2013; or
 - 2. the employee:
 - (a) based on their historical performance in research over the last three years, would have met or exceeded a minimum average level of annual research activity in the form of research publications and supervision of research higher degree candidates for their appointment level and a balanced workload as detailed in the table below:

	Academic classification Level				
Research activity	Α	В	С	D	Е
Publications #	0.5	1	1.5	2.4	3
Higher Degree by Research (HDR) candidates	0	1	2	3	3

as defined in Opening UTAS to Talent: The UTAS Academic

and based on their historical performance in research over the last three years, met or exceeded the expectations relating to the use of learning technologies and online resources, evaluation of teaching, undertaking professional development, and contribution to teaching practice as detailed in a table. The table will be incorporated into an internal UTAS website promoting the Scheme that will be available to all academic staff. The expectations for a higher classification level incorporate the requirements of all the lower levels.

- (b) has continuous service with UTAS greater than five years; and
- (c) is aged under 50 years of age at the proposed time of departure.
- 17. A payment under the Scheme will be determined based on the following criteria:
 - 22 weeks' salary in lieu of Notice of Termination; and
 - 3 weeks' salary for each continuous year of service;
 - capped to a maximum of 70 weeks in total.

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- 18. A payment made under the Scheme does not include:
 - any payment made in lieu of superannuation benefits;
 or
 - unused annual leave or long service leave on termination.
- 19. The Scheme will operate from the date of the Commissioner's approval to 31 December 2013.
- 20. Employees who retire under the Scheme will terminate employment and receive payment before 31 December 2013.
- 21. UTAS and the relevant employees will be dealing with each other at arm's length under the Scheme.
- 22. The retirement of employees who receive a payment under the Scheme will occur before they turn 65 years of age.
- 23. There is no arrangement between UTAS and the terminating employees, or between UTAS and any other person, for those employees to be employed after retirement.

Ruling

- 24. The early retirement scheme to be implemented by the University of Tasmania is an early retirement scheme for the purposes of section 83-180.
- 25. Accordingly, so much of the payment received by an employee that exceeds the amount that could reasonably be expected to be received by the employee in consequence of the voluntary termination of his or her employment at the time of the retirement will be an early retirement scheme payment.
- 26. In addition, so much of the early retirement scheme payment as falls within the threshold calculated in accordance with section 83-170 is not assessable income and is not exempt income.

Commissioner of Taxation

19 December 2012

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Appendix 1 – Explanation

- This Appendix is provided as information to help you understand how the Commissioner's view has been reached. It does not form part of the binding public ruling.
- 27. Where a scheme satisfies the requirements of section 83-180 that scheme will be an 'early retirement scheme'.
- 28. Subsection 83-180(3) states that:

A scheme is an early retirement scheme if:

- (a) all the employer's employees who comprise such a class of employees as the Commissioner approves may participate in the scheme; and
- (b) the employer's purpose in implementing the scheme is to rationalise or re-organise the employer's operations by making any change to the employer's operations, or the nature of the work force, that the Commissioner approves; and
- (c) before the scheme is implemented, the Commissioner, by written instrument, approves the scheme as an early retirement scheme for the purposes of this section.

These three conditions are now considered.

All employees within a class approved by the Commissioner may participate in the scheme

- 29. In order to satisfy the first condition, the scheme must be offered to all employees in a class approved by the Commissioner under paragraph 83-180(3)(a).
- 30. The class of employees to whom early retirement will be offered is set out in paragraphs 15 and 16 of this Ruling.
- 31. The Commissioner considers that this is an appropriate class of persons to whom the scheme will be offered. In approving this class of employees the Commissioner has considered the nature of the rationalisation or re-organisation of the operations of the employer. It is therefore considered that these employees meet the requirements of an approved class of employees for the purposes of paragraph 83-180(3)(a).

The employer's purpose in implementing the scheme is to rationalise or re-organise the employer's operations in a way approved by the Commissioner

32. The proposed scheme must be implemented by the employer with a view to rationalising or re-organising the operations of the employer as described in paragraph 83-180(3)(b).

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33. Paragraphs 12 to 14 of this Ruling describe the nature of the rationalisation or re-organisation of the employer's operations. In approving the scheme, the Commissioner has had regard to the changes in the operations and nature of the workforce of the employer. It is considered that the scheme is to be implemented by the employer with a view to rationalising or re-organising the operations of the employer for the purposes of paragraph 83-180(3)(b). Accordingly, the second condition for approval has been met.

The scheme must be approved by the Commissioner prior to its implementation

- 34. The scheme is proposed to operate for a period from the date of the Commissioner's approval to 31 December 2013. Approval was granted prior to implementation therefore, for the purposes of paragraph 83-180(3)(c), the third condition is satisfied.
- 35. The scheme will be in operation for approximately 13 months. This is considered to be appropriate in this case due to the circumstances of the restructure and for those employees that will be given the option of early retirement under the scheme.

Other relevant information

- 36. Under subsection 83-180(1) so much of the payment received by an employee because the employee retires under an early retirement scheme as exceeds the amount that could reasonably be expected to be received by the employee in consequence of the voluntary termination of his or her employment at the time of the retirement is an early retirement scheme payment.
- 37. It should be noted that, in order for a payment to qualify as an early retirement scheme payment, it must also satisfy the following requirements (as set out in subsections 83-180(2), 83-180(5) and 83-180(6)):
 - the retirement occurred before the employee turned age 65 or such earlier date on which the employee's employment would have terminated under the terms of employment because of the employee attaining a certain age or completing a particular period of service (as the case may be);
 - if the employee and the employer are not dealing with each other at arm's length (for example because they are related in some way) the payment does not exceed the amount that could reasonably be expected to be made if the retirement was made at arm's length;

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- at the time of retirement there was no arrangement between the employee and the employer, or between the employer and another person, to employ the employee after the retirement;
- the payment must not be made in lieu of superannuation benefits; and
- it is not a payment mentioned in section 82-135 (apart from paragraph 82-135(e)).
- 38. The term 'arrangement' is defined in subsection 995-1(1) as meaning 'any arrangement, agreement, understanding, promise or undertaking, whether express or implied, and whether or not enforceable (or intended to be enforceable) by legal proceedings'.
- 39. An early retirement scheme payment that falls within the specified limit is referred to as the 'tax-free' amount and will not be assessable income and will not be exempt income.
- 40. For the 2012-13 income year, the tax-free amount is limited to \$8,806 (base amount) plus \$4,404 (service amount) for each whole year of completed employment service to which the early retirement scheme payment relates. It should be noted that 6 months, 8 months or even 11 months do not count as a whole year for the purposes of this calculation. In accordance with section 960-285, the base limit and service amount limits will be indexed in line with average weekly ordinary time earnings each income year.
- 41. The total of the amount received on the termination of employment calculated in accordance with paragraph 17 of this Ruling may qualify as an early retirement scheme payment.
- 42. The total payment calculated in accordance with paragraph 41 of this Ruling will be measured against the limit calculated in accordance with the formula mentioned in paragraph 40 of this Ruling to determine the 'tax-free' amount of the early retirement scheme payment.
- 43. The 'tax-free' amount will:
 - not be an employment termination payment; and
 - not be able to be rolled-over into a superannuation fund.
- 44. Any payment in excess of this limit will be an employment termination payment and split up into tax free and taxable components. The tax free component of an employment termination payment includes the pre-July 83 segment of the payment. The tax free component is not assessable income and is not exempt income.

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Appendix 2 – Detailed contents list

45. The following is a detailed contents list for this Ruling:

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References

Previous draft:

Not previously issued as a draft

Related Rulings/Determinations:

TR 2006/10

- ITAA 1997 82-135
- ITAA 1997 82-135(e)
- ITAA 1997 83-170
- ITAA 1997 83-180
- ITAA 1997 83-180(1)

- ITAA 1997 83-180(1) - ITAA 1997 83-180(3)

- ITAA 1997 83-180(3)
- early retirement scheme payment - ITAA 1997 83-180(3)(a)
- employment termination payment - ITAA 1997 83-180(3)(c)
- employment termination payment - ITAA 1997 83-180(5)
- ITAA 1997 83-180(6)

- ITAA 1997 83-180(6) - ITAA 1997 995-1(1)

Legislative references: - TAA 1953

- ITAA 1997 - Copyright Act 1968

ATO references

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