


TR 95/D30 - Income tax: section 110C: calculation of exempt income and deductions

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This document has been finalised by TR 96/10.



Draft Taxation Ruling

Income tax: section 110C: calculation of exempt income and deductions

other Rulings on this topic

IT 2617; TR 92/7; TR 93/17

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What this Ruling is about

1. This ruling explains how a life assurance company calculates the amount of its income which is exempt under section 110C of the *Income Tax Assessment Act 1936* ('the Act').
2. In particular this ruling considers the following matters relating to section 110C:
 - (a) the interpretation of the term 'a percentage of the notional CS/RA amount'. The notional CS/RA amount of a life company is the assessable income of the CS/RA class of a life company before applying the exemption for current pension income. The CS/RA class is the complying superannuation/roll-over annuity class;
 - (b) the calculation of exempt income where a statutory fund or sub-fund of a statutory fund consists only of complying superannuation policies which relate solely to current pension liabilities;
 - (c) the calculation of exempt income where some complying superannuation policies within a statutory fund relate solely to current pension liabilities;
 - (d) the calculation of exempt income where some complying superannuation policies within a statutory fund relate to both current pension liabilities and other superannuation liabilities;

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- (e) apportioning deductions which relate to both the assessable income of the CS/RA class and exempt current pension income.

Class of person/arrangement

3. This ruling applies to life companies who derive income from life assurance policies which are issued to complying superannuation funds, and are used by those funds (either wholly or partly) to meet their liability to pay current pensions.

Date of effect

4. This Ruling applies to years commencing both before and after its date of issue. However, the Ruling does not apply to taxpayers to the extent that it conflicts with the terms of a settlement of a dispute agreed to before the date of issue of the Ruling (see paragraphs 21 and 22 of Taxation Ruling TR 92/20).

Ruling

A percentage of the notional CS/RA amount

(see Explanations at paragraphs 39 to 44 and Example 1 at paragraphs 72 to 77 of this Ruling)

5. 'A percentage of the notional CS/RA amount of a life assurance company' is the total of the actual amounts of exempt income calculated under section 110C for each statutory fund of a life company expressed as a percentage of the notional CS/RA amount of the life company.

6. The actual amount of exempt income under section 110C for each statutory fund is determined using the calculated liabilities referable to complying superannuation policies for each statutory fund, and not the total calculated liabilities referable to the complying superannuation policies of the life company.

7. The amount of exempt income under section 110C is calculated by assuming the notional CS/RA amount of the life company is derived by the trustee(s) of the superannuation fund who hold complying superannuation policies with the life company.

Funds consisting solely of complying superannuation policies relating to current pension liabilities

(see Explanations at paragraphs 45 to 52 of this Ruling)

8. Where a life company has established a separate statutory fund, or a separate sub-fund of a statutory fund for complying superannuation policies which relate solely to current pension liabilities, all the income of that statutory fund or sub-fund is exempt from tax if the assets of the statutory fund or sub-fund relate solely to those liabilities.

9. The trustee of each of the complying superannuation funds is required to obtain an actuarial certificate for the purposes of section 273A for these complying superannuation policies. These certificates will be accepted as being in the approved form for the purposes of section 273A if they contain the information prescribed in Taxation Ruling IT 2617.

10. In the case of a sub-fund of a statutory fund the Commissioner must be satisfied upon an examination of a life company's accounting records that the assets of the sub-fund are set aside for complying superannuation policies which relate solely to current pension liabilities.

Some complying superannuation policies within a statutory fund relate solely to current pension liabilities

(see Explanations at paragraphs 53 to 54 and Example 2 at paragraph 78 of this Ruling)

11. Where a life company has a statutory fund which has complying superannuation policies, some of which relate solely to current pension liabilities, the actuary of the life company must calculate the amount of income exempt under section 110C.

12. Since the circumstances of life companies vary it is not appropriate to prescribe a single method for calculating the amount of income exempt under section 110C. An actuary of a life company may use any recognised method to calculate the exemption, provided that the notional CS/RA amount attributable to each policy would have been exempt under section 282B if it was derived by the trustee of the complying superannuation fund. The requirements of the trustee of a complying superannuation fund for segregated current pension assets which are stated at paragraph 9 of the Ruling also apply in these circumstances.

13. The following formula may be used to calculate the amount of exempt income under section 110C provided the notional CS/RA amount attributable to each policy would have been exempt under

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section 282B if it was derived by the trustee of the complying superannuation fund - see Example 2:

notional CS/RA		average value of calculated liabilities of complying superannuation policies of the statutory fund relating solely to current pension liabilities
amount	x	_____
of the statutory fund		average value of calculated liabilities of all complying superannuation policies and RA policies of the statutory fund

14. The notional CS/RA amount does not include amounts transferred to a life company under section 275 of the Act and specified roll-over amounts. The RA policies of the statutory fund are those policies which satisfy the definition of 'RA policy' in subsection 110(1) of the Act. The term 'calculated liabilities' only applies to a life company. Section 114 explains the meaning of 'calculated liabilities'.

15. The method used by an actuary of a life company to calculate the average value of calculated liabilities should fairly reflect the value of liabilities throughout the year of income and must be calculated in accordance with any relevant Guidance Notes prepared by the Institute of Actuaries of Australia. Once again, it is not possible to prescribe a single method for calculating average liabilities because the circumstances of each life company varies.

16. If the value of liabilities is reasonably constant throughout the income year a yearly average may be used, i.e., the value of liabilities at the beginning of the year plus the value of liabilities at the end of the year divided by two.

17. Where the value of liabilities varies significantly throughout the income year (for example, a large amount of complying superannuation business is written in mid to late June) a yearly average is not appropriate. The method used by the actuary of the life company in these circumstances must fairly reflect the value of liabilities throughout the year of income.

Complying superannuation policies relating both to current pension liabilities and other superannuation liabilities

(see Explanations at paragraphs 55 to 57 and Example 3 at paragraphs 79 to 85 of this Ruling)

18. In some cases a complying superannuation policy of a life company may relate to both current pension liabilities and other superannuation liabilities.

19. Usually where this occurs a number of the assets of the complying superannuation fund relate both to current pension liabilities and other superannuation liabilities.

20. The actuary of the superannuation fund in these cases must firstly calculate the proportion of 'unsegregated current pension liabilities' of the superannuation fund (as defined in subsection 283(2)) to 'unsegregated superannuation liabilities' of the superannuation fund (as defined in subsection 283(2)).

21. The value of these liabilities is based on the average value during the year of income. The principles used for determining the average value of unsegregated current pension liabilities and the average value of unsegregated superannuation liabilities is the same as for determining the average value of calculated liabilities as stated at paragraphs 15 to 17 of this Ruling.

22. The trustee of the complying superannuation fund is required to obtain a certificate from an actuary for the purposes of section 283 of the Act. The certificate will be accepted as being in the approved form if the certificate contains the information prescribed in Taxation Ruling IT 2617, and the method of valuation adheres to the relevant Guidance Notes prepared by the Institute of Actuaries of Australia.

23. The proportion of 'unsegregated current pension liabilities' to 'unsegregated superannuation liabilities' for the complying superannuation fund may be applied by the actuary of the life company to the relevant complying superannuation policy to determine the calculated liabilities of the complying superannuation policy relating to current pensions.

24. The actuary of the life company may then determine the amount of income exempt under section 110C for such a superannuation policy using the following formula - see Example 3:

$$\begin{array}{l} \text{notional CS/RA} \\ \text{amount} \\ \text{of the statutory fund} \end{array} \times \frac{\begin{array}{l} \text{average value of that part of calculated liabilities of complying} \\ \text{superannuation policies of the statutory fund that relate to current} \\ \text{pension liabilities} \end{array}}{\begin{array}{l} \text{average value of calculated liabilities of all complying} \\ \text{superannuation policies and RA policies of the statutory fund} \end{array}}$$

The term 'calculated liabilities' in the formula only applies to a life company. Section 114 of the Act explains the meaning of the expression 'calculated liabilities'.

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Deductions

(see Explanations at paragraphs 58 to 71 of this Ruling)

25. A number of deductions of a life company relate to income exempt under section 110C. Any deductions of a life company that relate exclusively to such income are not allowable. Any deductions that relate to income exempt under section 110C and the assessable income of the CS/RA class must be apportioned between assessable income and exempt income.

26. If a loss or outgoing of a life company is an expense of a life company and is incurred in the general management of the business of the life company, the expense is apportioned in accordance with section 113 or section 113A.

27. If an expense of a life company is allowable under a specific provision of the Act which does not require apportionment between assessable income and exempt income, for example gifts, the deduction must be apportioned in accordance with section 111C.

28. Where section 113 or section 111C do not apply, a loss or outgoing, is usually apportioned under the general deduction provision of the Act, i.e., subsection 51(1), or the applicable specific deduction provision of the Act. For example, repairs to tenant-occupied properties are apportioned under subsection 53(3).

29. In most cases a loss or outgoing to which subsection 51(1) applies is unable to be dissected between income exempt under section 110C and the CS/RA class of assessable income.

30. As the way each life company operates is different, it is not appropriate that the Commissioner prescribes methods for apportioning such losses and outgoings. This is consistent with the Commissioner's approach in Taxation Ruling TR 93/17.

31. The Commissioner will accept a life company's method of apportionment under subsection 51(1) if it is able to demonstrate that its method is fair and reasonable. This approach is consistent with the decision in *Ronpibon Tin NL & Tongkah Compound NL v. FCT* (1949) 78 CLR 47.

Explanations

Introduction

32. Section 110C exempts the investment income of the CS/RA class derived from complying superannuation policies that relate (either wholly or partly) to current pension liabilities. Section 110C was introduced into the Act by the *Taxation Laws Amendment*

(Superannuation) Act 1989. The *Taxation Laws Amendment (Superannuation) Act 1989* introduced provisions to tax superannuation funds and the superannuation business of life companies.

33. The legislative intention of the amendments to Division 8, including section 110C, is that the superannuation business of life companies is taxed in the same way as superannuation funds.

34. The 'normal assessable income' of a complying superannuation fund relating to its liability to pay current pensions is exempt from tax under section 282B or section 283 of the Act. 'Normal assessable income' is defined in section 267 as income other than special income or taxable contributions. This is the reason the 'notional CS/RA amount' for the purposes of section 110C does not include section 275 amounts or specified roll-over amounts.

35. Section 282B exempts the normal assessable income derived by a complying superannuation fund from segregated current pension assets.

36. Section 283 exempts the normal assessable income of a complying superannuation fund where assets are not segregated to meet current pension liabilities. Section 283 prescribes the following formula to calculate the exempt proportion of normal assessable income attributable to current pension liabilities:

$$\frac{\text{Unsegregated current pension liabilities}}{\text{Unsegregated superannuation liabilities}}$$

'Unsegregated current pension liabilities' is the average value during the year of current pension liabilities, other than liabilities relating to segregated current pension assets.

'Unsegregated superannuation liabilities' is the average value during the year of income of the superannuation liabilities, other than liabilities in respect of segregated current pension assets or segregated non-current pension assets.

37. Section 110C exempts the income of the CS/RA class of income of a life company where the complying superannuation policies of that life company relate to current pension liabilities. Section 110C assumes that the income is derived by the trustees of the complying superannuation funds who hold complying superannuation policies with the life company.

38. To be entitled to an exemption under section 110C a life company must satisfy the Commissioner that this income would have

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been exempt under either section 282B or section 283 of the Act if it had been derived by the trustees of the relevant complying superannuation funds.

A percentage of the notional CS/RA amount

(see Ruling at paragraphs 5 to 7 and Example 1 at paragraphs 72 to 77 of this Ruling)

39. Section 110C does not exempt the actual income of a life company. It exempts a percentage of the notional CS/RA amount. The notional CS/RA amount of a life company is defined in subsection 110C(2) as the CS/RA class of assessable income before applying the exemption for current pension income.

40. The term 'a percentage of the notional CS/RA amount' can be interpreted in two ways. One interpretation of this term is that it is the total of the actual amounts of exempt income for each statutory fund expressed as a percentage of the notional CS/RA amount of the life company, ie the 'statutory fund basis' which is exempt from tax. Example 1 explains this interpretation.

41. Another interpretation of this term is that a specific percentage of the notional CS/RA amount is exempt from tax. That is the actual amount of exempt income of a life company relating to current pensions (as calculated for the 'statutory fund basis') expressed as a percentage of the notional CS/RA amount of the life company. This percentage is then applied to the 'notional CS/RA amount' of each statutory fund ie. 'the company-wide basis'. Example 1 also explains this interpretation.

42. The actual amount of exempt income under section 110C calculated under the 'company wide basis' is the same as for the 'statutory fund basis'. That is, under the 'company wide basis', income relating to current pensions is determined using calculated liabilities referable to complying superannuation policies for each statutory fund. The actual amount of exempt income under section 110C cannot be determined using the total calculated liabilities referable to complying superannuation policies of a life company. To use this method to calculate the amount of exempt income under section 110C is not consistent with the wording of section 110C which requires a life company to assume the notional CS/RA amount was derived by a complying superannuation fund.

43. Where two interpretations of a provision are possible the interpretation which best reflects the legislative intention of the provision is preferred. Section 15AA of the *Acts Interpretation Act 1901* states that in interpreting a provision of the Act where there are alternative interpretations the interpretation which promotes the

purpose or object underlying the Act shall be preferred. In *Cooper Brookes (Wollongong) Pty Ltd v. FCT* 81 ATC 4292; 11 ATR 949; (1981) 147 CLR 297 Mason and Wilson JJ stated (at 81 ATC 4306; 11 ATR 966; (1981) 147 CLR 321) that:

'If the choice is between two strongly competing interpretations, as we have said, the advantage may lie with that which produces the fairer and more convenient operation so long as it conforms to the legislative intention.'

44. We believe the 'statutory fund basis' best reflects the legislative intent of section 110C as it identifies the actual amount of the notional CS/RA income that would have been exempt in the complying superannuation fund, if the complying superannuation fund had derived the income. The 'statutory fund basis' also produces a fairer outcome. This is because income that is attributable to complying superannuation policies relating to current pensions is exempt from tax. The 'company-wide basis', on the other hand, only exempts a proportion of the income from these policies as Example 1 shows. In other words the 'company-wide' basis produces a somewhat distorted result.

Funds consisting solely of complying superannuation policies relating to current pension liabilities

(see Ruling at paragraphs 8 to 10 of this Ruling)

45. A number of life companies have established a separate statutory fund or a sub-fund of a statutory fund for complying superannuation policies relating solely to current pension liabilities.

46. Section 110C assumes the 'notional CS/RA amount' of a life company, as defined in section 110C, is derived by the trustees of the complying superannuation fund who hold complying superannuation policies with the life company.

47. If the assets were held by the trustees of complying superannuation funds the income derived from those assets would be exempt from tax provided the assets were 'segregated current pension assets' as defined in section 273A of the Act.

48. Segregated current pension assets are defined in section 273A, as assets which are invested, held in reserve or otherwise dealt with solely to meet current pension liabilities. Section 273A also requires the trustee of a complying superannuation fund to obtain a certificate from an actuary stating that these assets earn sufficient income to meet current pension liabilities.

49. For the Commissioner to accept assets of a complying superannuation fund as segregated current pension assets, the

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Commissioner, from an examination of the accounting records of the superannuation fund, must be able to identify that these assets are invested, held in reserve or otherwise dealt with solely to meet current pension liabilities.

50. A life company has a separate ledger for each statutory fund. Therefore, if a life company has a statutory fund for complying superannuation policies relating solely to current pension liabilities the income of that statutory fund will be exempt from tax if the assets of that statutory fund relate solely to those liabilities.

51. We understand that in the case of a sub-fund of a statutory fund separate accounting records are kept, and can be distinguished from the other accounting records of that statutory fund.

52. If our assumption is correct, the income of that sub-fund will be exempt from tax if the assets of that sub-fund are set side for complying superannuation policies which relate solely to current pension liabilities.

Some complying superannuation policies within a statutory fund relate solely to current pension liabilities

(see Ruling at paragraphs 11 to 17 and Example 2 at paragraph 78 of this Ruling)

53. A statutory fund of a life company may have some complying superannuation policies which relate solely to current pension liabilities, and there is no sub-fund maintained for these policies. In these cases, the actuary of the life company may use the following formula to calculate the amount of exempt income provided the notional CS/RA amount attributable to each policy would have been exempt under section 282B if it was derived by the trustee of the complying superannuation fund.

notional CS/RA		average value of calculated liabilities of complying superannuation policies of the statutory fund relating solely to current pension liabilities
amount	x	_____
of the statutory fund		average value of calculated liabilities of all complying superannuation policies and RA policies of the statutory fund

54. This formula may be used in these circumstances because it is consistent with the construction of Division 8 which allocates income on the basis of calculated liabilities. The reason a life company may use calculated liabilities as the basis for determining exempt income under section 110C is because a life company generally pools

premiums received from policyholders together for the purposes of investment, and usually is unable to identify the investments relating to particular policies (unless it establishes a sub-fund of a statutory fund).

Complying superannuation policies relating to both current pension liabilities and other superannuation liabilities

(see Ruling at paragraphs 18 to 24 and Example 3 at paragraphs 79 to 85 of this Ruling)

55. In some cases a complying superannuation policy of a life company may relate to both current pension liabilities and other superannuation liabilities. These types of complying superannuation policies are not the norm, and they are principally policies issued by life companies a number of years ago.

56. Where a complying superannuation policy and other assets of the superannuation fund relate both to current pension liabilities and other superannuation liabilities we understand it is difficult for the actuary of the superannuation fund to determine the current pension liabilities relating to the superannuation policy.

57. That is the reason the Commissioner has allowed a proportionate approach (in the Ruling) for the actuary of the life company to determine the current pension liabilities relating to a complying superannuation policy in these circumstances (see paragraphs 23 to 24 and Example 3). It must emphasised that this method is not prescriptive and another method may be used provided it achieves a reasonable result.

Deductions

(see Ruling at paragraphs 25 to 31 of this Ruling)

58. The losses and outgoings of a life company which relate to a life company's income which is exempt under section 110C will usually require apportionment because in a number of cases the expenditure will relate to both that income and the assessable income of the CS/RA class of a life company. For example the investment department of a life company may invest funds which relate to both income exempt under section 110C and the assessable income of the CS/RA class.

59. The basis of apportionment of these losses and outgoings depends upon the nature of the loss or outgoing.

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60. If the loss or outgoing is expenditure incurred in the general management of the business of the life company the deduction is apportioned in accordance with either section 113 or section 113A.

61. Section 113 gives a life company the choice of apportioning expenditure either using the formula:

$$\frac{\text{assessable income}}{\text{total income}}$$

which is explained in Taxation Ruling TR 92/7 (subsection 113(2)), or using a factual basis (subsection 113(1)).

62. A life company may also have incurred expenditure on such items as gifts where the Act (section 78) does not require an apportionment between assessable income and exempt income. Where a life company has incurred such expenditure it is required to apportion expenditure in accordance with section 111C.

63. Section 111C applies to a life company if a deduction is not allowable under section 51, section 111AC (other than subsection (3)), section 111AD (other than subsection (4)) or section 113, and the deduction does not relate exclusively to the assessable income of the company.

64. A life company is required to apportion a deduction to which this section applies using the formula:

$$\frac{\text{assessable income}}{\text{total income}}$$

which is explained in Taxation Ruling TR 92/7.

65. Where a loss or outgoing of a life company is not a general management expense, and section 111C does not apply, the loss or outgoing must be apportioned in accordance with the particular provision of the Act to which it relates, for example, subsection 51(1) (general deduction provision), subsection 53(3) (repairs relating to properties occupied by tenants).

66. When a loss or outgoing of the life company requires apportionment under subsection 51(1) between income exempt under section 110C and the CS/RA class of assessable income, generally the loss or outgoing is unable to be dissected. In other words in most cases it is a single outlay or charge which serves most objects

indifferently.' - refer *Ronpibon Tin NL v Tongkah Compound NL v. FCT* (1949) 78 CLR 47 at 59.

67. In these circumstances the Commissioner will not prescribe a method for apportioning such losses and outgoings.

68. This is consistent with the Commissioner's approach in Taxation Ruling TR 93/17. Paragraph 8 of TR 93/17 states that 'since each case depends on its own facts, it is not possible to prescribe a single method for apportioning expenditure of a superannuation fund so as to give a fair and reasonable assessment of the extent to which the outlay relates to assessable income.'

69. Therefore if a life company can demonstrate to the Commissioner, that the method it uses to apportion losses and outgoings between income exempt under section 110C and the CS/RA class of assessable income is fair and reasonable it will be acceptable to the Commissioner.

70. Some deductions of a life company will require apportionment under a specific provision of the Act, for example repairs to properties of the life company occupied by tenants. It must be emphasised that where a specific provision of the Act requires an outlay to be apportioned between assessable income and exempt income, that provision must be used to apportion the outlay.

71. For example for repairs to properties occupied by tenants of a life company, the deduction for repairs must be apportioned under subsection 53(3) of the Act. This view was expressed in the Explanatory Memorandum to *Taxation Laws Amendment (Superannuation) Act 1989* at page 56. Subsection 53(3) states that the apportionment of expenditure on repairs between assessable income and exempt income must in the opinion of the Commissioner be reasonable in the circumstances.

Examples

Example 1 - the meaning of 'a percentage of the notional CS/RA amount'

(see Ruling at paragraphs 5 to 7 and Explanations at paragraphs 39 to 44 of this Ruling)

72.

ABC Life Company

Statutory Fund No 1

notional CS/RA amount

\$3,000,000

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current pension income	Nil
	<i>Statutory Fund No 2</i>
notional CS/RA amount	\$2,000,000
current pension income	\$ 500,000

The notional CS/RA amount for the ABC Life Company is \$5,000,000.

The amount of income exempt is \$500,000.

Therefore 10% of the notional CS/RA amount is exempt from tax, i.e.

$$\begin{array}{r} \underline{500,000} \\ 5,000,000 \end{array} \quad \times \quad \begin{array}{r} \underline{100} \\ 1 \end{array}$$

Company-wide basis

73. Under the 'company wide basis' 10% of the notional CS/RA amount of each statutory fund is exempt from tax.

74. This means that \$300,000 of the notional CS/RA amount of Statutory Fund No. 1 is exempt from tax, and \$200,000 of the notional CS/RA amount of Statutory Fund No. 2 is exempt from tax.

Statutory fund basis

75. Under the 'statutory fund basis' it is the total of the actual income exempt under section 110C for each statutory fund expressed as a percentage of the notional CS/RA amount which is exempt from tax.

76. This means that none of the notional CS/RA amount of Statutory Fund No 1 is exempt from tax, and \$500,000 of the notional CS/RA amount of Statutory Fund No 2 is exempt from tax.

77. Paragraph 5 of the ruling states that the 'statutory fund basis' is the appropriate method for determining 'a percentage of the notional CS/RA amount'.

Example 2 - some complying superannuation policies within a statutory fund relate solely to current pension liabilities

(see Ruling at paragraphs 11 to 17 and Explanations at paragraphs 53 to 54 of this Ruling)

78. EFG Life Company

The EFG life company has an income year ended 30 June 1995

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complying superannuation policy held with XYZ Life Company relate to current pension liabilities that is acceptable to the Commissioner.

85. The actuary of the life company may then calculate the income under section 110C for this policy using the following formula:

notional CS/RA		average value of that part of calculated liabilities of the complying superannuation policy issued to the Keys Superannuation Fund that relates to current pension liabilities
amount	X	_____
of the statutory fund		average value of calculated liabilities of all complying superannuation policies and RA policies of the statutory fund

Your comments

86. If you wish to comment on this Draft Ruling, please send your comments by: 25 January 1996

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Commissioner of Taxation

29 November 1995

ISSN 1039 - 0731

FOI index detail
reference number

ATO references

NO 95/1002-8

BO

subject references

Not previously released to the public in draft form

- actuary
- CS/RA income
- exempt income
- life assurance company
- life insurance company
- pensions

Price \$1.70

- superannuation

legislative references

- ITAA 51
- ITAA 51(1)
- ITAA 53(3)
- ITAA 78
- ITAA 110(1)
- ITAA 110C
- ITAA 110C(2)
- ITAA 111AC
- ITAA 111AC(3)
- ITAA 111AD
- ITAA 111AD(4)
- ITAA 111C
- ITAA 113
- ITAA 113(1)
- ITAA 113(2)
- ITAA 113A
- ITAA 114
- ITAA 267
- ITAA 273A
- ITAA 275
- ITAA 282B
- ITAA 283
- ITAA 283(2)
- AIA 15AA

case references

- Cooper Brookes (Wollongong) Pty
Ltd v. FCT 81 ATC 4292; 11 ATR
949; (1981) 147 CLR 297
- Ronpibon Tin NL & Tongkah
Compound NL v. FCT (1949) 78
CLR 47