



# ***CR 2002/48 - Income tax: Approved Early Retirement Scheme - Queensland Government***

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 This document has changed over time. This is a consolidated version of the ruling which was published on *1 July 2002*

## Class Ruling

### Income tax: Approved Early Retirement Scheme - Queensland Government

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#### ***Preamble***

*The number, subject heading, and the **What this Class Ruling is about** (including **Tax law(s)**, **Class of persons** and **Qualifications** sections), **Date of effect**, **Withdrawal**, **Arrangement** and **Ruling** parts of this document are a 'public ruling' in terms of Part IVAAA of the **Taxation Administration Act 1953**. CR 2001/1 explains **Class Rulings** and **Taxation Rulings** TR 92/1 and TR 97/16 together explain when a Ruling is a public ruling and how it is binding on the Commissioner.*

## What this Class Ruling is about

1. This Ruling sets out the Commissioner's opinion on the way in which the 'tax law(s)' identified below apply to the defined class of persons, who take part in the arrangement to which this Ruling relates.
2. Broadly, this Ruling approves the particular early retirement scheme and acknowledges the availability of tax concessions for persons receiving payments under the scheme. There are many conditions attached to this Ruling and readers should be careful to ensure that these conditions are met before relying on this Ruling.

#### **Tax law(s)**

3. The tax law dealt with in this Ruling is section 27E of the *Income Tax Assessment Act 1936* ('ITAA 1936').

#### **Class of persons**

4. The persons to which this Ruling applies are all employees of the nominated Departments and Public Service Units of the Queensland Government who have been declared surplus to their Department's or agency's needs and receive a payment under the arrangement described below in paragraphs 12 to 25.

For these purposes employees may be declared surplus due to the following:

- a) the agency employs more employees than it needs for the effective, efficient, economical and appropriate performance of its functions;
- b) the duties performed by the employee are no longer required; or
- c) the employee's skills and abilities cannot be reasonably utilised in the current and future workforce requirements of the agency.

## Qualifications

5. The Commissioner makes this Ruling based on the precise arrangement identified in this Ruling.
6. The class of persons defined in this Ruling may rely on its contents provided the arrangement actually carried out is carried out in accordance with the arrangement described below at paragraphs 12 to 25 in this Ruling.
7. If the arrangement actually carried out is materially different from the arrangement that is described in this Ruling:
  - (a) this Ruling has no binding effect on the Commissioner because the arrangement entered into is not the arrangement on which the Commissioner has ruled; and
  - (b) this Ruling may be withdrawn or modified.
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9. A copy of this Ruling must be given to all employees eligible to participate in the approved early retirement scheme.

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## Date of effect

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10. This Ruling applies from 1 July 2002 unless and until it is withdrawn (see paragraph 11 of this Ruling). However, this Ruling does not apply to taxpayers to the extent that it conflicts with the terms of settlement of a dispute agreed to before the date of issue of this Ruling (see paragraphs 21 to 22 of Taxation Ruling TR 92/20). Furthermore this Ruling applies to the extent that the relevant tax laws are not amended.

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## Withdrawal

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11. This Ruling is withdrawn and ceases to have effect after 30 June 2003. The Ruling continues to apply, in respect of the tax law(s) ruled upon, to all persons within the specified class who enter into the specified arrangement during the term of the Ruling. Thus, the Ruling continues to apply to those persons, even following its withdrawal, for arrangements entered into prior to withdrawal of the Ruling. This is subject to there being no change in the arrangement or in the persons' involvement in the arrangement.

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## Arrangement

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### The Scheme

12. The arrangement that is the subject of the Ruling is described below. This description is based on the following documents. These documents, or relevant parts of them, as the case may be, form part of and are to be read with this description. The relevant documents or parts of documents incorporated into this description of the arrangement are:

- correspondence from a representative of the Queensland Government;
- record of telephone conversation with a representative of the Queensland Government on 28 June 2002;
- e-mail from a representative of the Queensland Government dated 1 July 2002;
- facsimile from a representative of the Queensland Government dated 4 July 2002; and
- e-mail from a representative of the Queensland Government dated 5 July 2002.

13. The Queensland Government is seeking approval for a Voluntary Early Retirement scheme to be offered to employees of 25 Departments, 15 Public Service Offices (cited in *the Public Service Act 1996*) and 5 Public Service Offices (cited in the Public Service Regulation 1997). The Applicant has provided a list of these nominated 45 Departments and Offices to the Commissioner.

14. The purpose of the scheme is to provide agencies with the opportunity to review their workforce to change the mix of skills and abilities of their employees to better match the services they have to provide without significantly impacting their budgets. In addition there is also a focus on employing younger employees and seeking productivity increases through changed employee profiles and work practices.

15. The scheme will provide agencies with the delegated authority to offer the Voluntary Early Retirement scheme.

16. The Queensland Government will centrally fund the scheme with administrative arrangements to be between Queensland Treasury and departments.

17. The Voluntary Early Retirement scheme payment will comprise the following:

- two weeks' pay per year of service and a proportionate amount for an incomplete year of eligible service paid at the employee's substantive appointed level (minimum four weeks, maximum 52 weeks);
- an incentive payment of \$6,500 or eight weeks pay at the employee's substantive level, whichever is the greater. This is to apply to employees below the level of senior officer. The incentive will apply immediately upon expiration of the specified termination date. This incentive payment reduces by the equivalent of one week's pay for each week the employee delays leaving the organisation.

18. The employees will also receive the following payments but these do not form part of the Voluntary Early Retirement scheme payment:

- accrued recreation leave;
- accrued long service leave; and
- superannuation benefit.

**Payments made under the Scheme**

19. For a payment made under the above mentioned scheme to qualify as an approved early retirement scheme payment, the conditions set out in paragraphs 20 to 25 must be met. Please note, any payment made under the scheme that does not satisfy these requirements is not covered by this Ruling.

20. The payment must be an eligible termination payment (ETP) made in relation to the employee in consequence of his or her employment being terminated under the approved early retirement scheme.

21. The payment must not be made from an eligible superannuation fund.

22. The payment must not be made in lieu of superannuation benefits.

23. The employee terminated his or her employment before the earlier of:

- age 65; or
- the date on which his or her employment would have necessarily terminated under the terms of employment because of the taxpayer attaining a certain age or completing a certain period of service.

24. Where the employee and the employer are not dealing with each other 'at arm's length' (for example, because they are related in some way), the payment does not exceed what would have been paid to the employee had they been dealing at arm's length.

25. At the termination time, there is no agreement in force between the employee and the employer or the employer and another person, to re-employ the employee after the date of termination.

**Ruling**

26. The Voluntary Early Retirement scheme offered by the Queensland Government is an approved early retirement scheme for the purposes of section 27E of the ITAA 1936.

27. Accordingly, so much of the eligible termination payment (ETP) as exceeds the amount of an ETP that could reasonably be expected to have been made in relation to the taxpayer if the termination of employment had occurred at the termination time otherwise than in accordance with the approved early retirement scheme, is an approved early retirement scheme payment in relation to the taxpayer.

## Explanations

28. Where a scheme satisfies the requirements of section 27E of the ITAA 1936 that scheme will be an 'approved early retirement scheme.'

29. The Commissioner of Taxation (the Commissioner) has issued Taxation Ruling TR 94/12 titled: '*Income tax: approved early retirement scheme and bona fide redundancy payments*' which sets out guidelines on the application of section 27E.

30. Paragraph 14 of TR 94/12 states that:

'Three conditions need to be satisfied for a scheme to qualify as an approved early retirement scheme. Those conditions are:

- (i) the scheme must be offered to all employees within a class identified by the employer (paragraph 27E(1)(a));
- (ii) the scheme must be entered into with a view to rationalising or re-organising the operations of the employer with an identified purpose in mind (paragraph 27E(1)(b)); and
- (iii) the scheme must be approved by the Commissioner prior to its implementation (paragraph 27E(1)(c)).'

### ***1. The scheme must be offered to all employees within a class identified by the employer***

31. In order to satisfy the first condition, the scheme must be offered to all employees within one of the categories specified in subparagraphs 27E(1)(a)(i) to (v).

32. The class of employees to which the scheme is proposed to be offered is:

- all employees of the nominated Departments and Public Service Units of the Queensland Government who have been declared surplus to their Department's or agency's needs in line with paragraph 4 of this Ruling.

33. This class of employees does not come within any subparagraphs 27E(1)(a)(i) to (iv), therefore it must be considered under subparagraph 27E(1)(a)(v), namely, all employees of the employer who constitute a class of employees approved by the Commissioner for the purposes of this paragraph. In approving this class of employees the Commissioner has considered the nature of the rationalisation or re-organisation of the operations of the employer. It is therefore considered that these employees meet the requirements of

an approved class of employees for the purposes of subparagraph 27E(1)(a)(v).

34. It is noted, however, that the Queensland Government retains a limited right of veto to be applied to applications by key personnel who cannot be readily replaced and whose loss would impair the efficiency of the Queensland Government's business operations. The limitation of the scheme in this way is acceptable to the Commissioner.

**2. *The scheme must be entered into with a view to rationalising or re-organising the operations of the employer with an identified purpose in mind***

35. The proposed scheme must be implemented by the employer with a view to rationalising or re-organising the operations of the employer by means of one or more of the objectives set out in subparagraphs 27E(1)(b)(i) to (vi).

36. Paragraph 14 describes the nature of the rationalisation or re-organisation of the Queensland Government's operations. In approving the objectives of the scheme, although the nature of the rationalisation or re-organisation of the employer's operations does not fit within one of the specific objectives identified in subparagraphs 27E(1)(b)(i) to (v), the Commissioner has had regard to the fact that the re-organisation is being implemented with a view to a restructuring of the work force or operations of the employer. It is therefore considered that the scheme is to be implemented by the employer with a view to rationalising or re-organising the operations of the employer for the purposes of subparagraph 27E(1)(b)(vi).

**3. *The scheme must be approved by the Commissioner prior to its implementation***

37. The scheme is proposed to operate for a period from 1 July 2002 to 30 June 2003. Since the implementation date has already passed, the scheme fails to meet the requirement of paragraph 27E(1)(c).

38. However, subsection 27E(2) allows the Commissioner to overlook the failure to comply with any of the three conditions if special circumstances exist in relation to the scheme. Paragraph 30 of TR 94/12 states:

‘Special circumstances include circumstances where: a scheme is implemented before approval has been obtained because, for example, there has been a delay in processing an application made for its approval....’



39. Based on the full circumstances of the application it is considered that this case falls within special circumstances as set out in subsection 27E(2), and the Commissioner will waive compliance with the third requirement of subsection 27E(1).

40. The scheme will be in operation for twelve months which is within the period recommended in TR 94/12.

### ***Other relevant information***

41. Under section 27E, so much of the payment received by a taxpayer under the approved early retirement scheme, that exceeds the amount that would ordinarily have been received on voluntary resignation or retirement is an approved early retirement scheme payment.

42. It should be noted that, in order for a payment to qualify as an approved early retirement scheme payment, it must also satisfy the following requirements (as set out in subsections 27E(4) and (5) of the Act):

- the payment must be an eligible termination payment (ETP) made in relation to the taxpayer in consequence of the taxpayer's employment being terminated under an approved early retirement scheme;
- the payment must not be from an eligible superannuation fund;
- the payment must not be made in lieu of superannuation benefits;
- if the taxpayer and the employer are not dealing with each other at arm's length (for example, because they are related in some way) the payment does not exceed what would have been paid to the taxpayer had they been dealing at arm's length;
- the date of termination was before age 65 or such earlier date on which the taxpayer's employment would necessarily have had to terminate under the terms of employment because of the taxpayer attaining a certain age or completing a certain period of service, whichever occurs first; and
- there was no agreement at the date of termination between the taxpayer and the employer, or the employer and another person to re-employ the taxpayer after the date of termination.

43. The term 'agreement' is defined in subsection 27A(1) as meaning 'any agreement, arrangement or understanding whether

formal or informal, whether express or implied and whether or not enforceable, or intended to be enforceable by legal proceedings.’

44. An approved early retirement scheme payment made on or after 1 July 1994 that falls within the specified limit will be exempt from income tax and called the ‘tax-free amount’.

45. For the year ended 30 June 2003, the tax-free amount is limited to \$5,623 plus \$2,812 for each whole year of completed employment service to which the approved early retirement scheme payment relates. Please note that 6 months, 8 months or even 11 months do not count as a whole year for the purposes of this calculation.

46. The following payment qualifies as an approved early retirement scheme payment:

- the amount received on termination calculated in accordance with paragraph 17.

47. The total of the payments in the previous paragraph will be measured against the limit calculated in accordance with paragraph 45 to determine the ‘tax-free amount’.

48. The tax-free amount will:

- not be an ETP;
- not be able to be rolled-over;
- not include any amount from a superannuation fund or paid in lieu of a superannuation benefit; and
- not count towards the recipient’s Reasonable Benefit Limit.

49. Any payment in excess of this limit will be an ordinary ETP and split up into the pre-July 83 and post-June 83 (untaxed element) components. This ETP can be rolled-over.

50. It should be noted that the amount of an approved early retirement scheme payment that is over the tax-free amount may be subject to the provisions of the superannuation surcharge legislation, whether it is taken in cash or rolled-over.

## **Detailed contents list**

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51. Below is a detailed contents list for this Class Ruling:

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**Commissioner of Taxation**

31 July 2002

*Previous draft:*

Not previously released in draft form

*Related Rulings/Determinations:*CR 2001/1; TR 92/1; TR92/20;  
TR 97/16; TR 94/12*Subject references:*

- approved early retirement scheme payments
- eligible termination payments
- eligible termination payments components

*Legislative references:*

- TAA 1953 Pt IVA
- ITAA 1936 27A(1)
- ITAA 1936 27E
- ITAA 1936 27E(1)
- ITAA 1936 27E(1)(a)

- ITAA 1936 27E(1)(b)
- ITAA 1936 27E(1)(c)
- ITAA 1936 27E(1)(a)(i)
- ITAA 1936 27E(1)(a)(ii)
- ITAA 1936 27E(1)(a)(iii)
- ITAA 1936 27E(1)(a)(iv)
- ITAA 1936 27E(1)(a)(v)
- ITAA 1936 27E(1)(b)(i)
- ITAA 1936 27E(1)(b)(ii)
- ITAA 1936 27E(1)(b)(iii)
- ITAA 1936 27E(1)(b)(iv)
- ITAA 1936 27E(1)(b)(v)
- ITAA 1936 27E(1)(b)(vi)
- ITAA 1936 27E(2)
- ITAA 1936 27E(4)
- ITAA 1936 27E(5)
- Copyright Act 1968
- Public Service Act 1996

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ATO References

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